

**City of Sumter
Community Development Department**

**Consolidated Annual Performance and Evaluation Report
(CAPER)**

April 1, 2009 through March 31, 2010



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Mayor**

**Deron McCormick
City Manager**

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Executive Summary

In an effort to comply with HUD rules, regulations and guidelines, the City of Sumter developed the Comprehensive Annual Performance and Evaluation Report (CAPER) using the Citizen Participation Plan that was amended March 10, 2009. The Plan provides an opportunity for the citizens of Sumter to be made aware of the process.

Citizens were advised on May 19, 2010 via the *Item* that the CAPER would be on display from June 1-June 30, 2010. Citizens were encouraged to come see the Plan and have input as to how the City spent CDBG funds during the last fiscal year.

The public hearing was held June 1, 2010 at 6:00 p.m., on the Fourth Floor of the Opera House, 21 North Main Street, Sumter, SC. Access to this facility is handicapped accessible.

The Plan describes how the City managed the eight (8) programs it operated during the period April 1, 2009-March 31, 2010.

Sewer Improvements was accomplished for two LMC during this fiscal year.

Demolition program accomplished 33 residential and one commercial structure during this reporting period.

Drainage upgrades was conducted on the Turkey Creek Project which I located in a LMA (Census Tract 11)

Historic Preservation is a partnership with business and property owners. The Façade Grant Program provides funds to repair the facades of buildings in the downtown business district. Since the inception of the current Façade Grant program which started in 2002 over \$13 million dollars of historic building renovation has been completed in the downtown historic district while spending less than \$400,000 of Community Development Block funds.

Housing Repair was accomplished with funding from South Carolina State Housing Trust Fund, and, of course Community Development Block Grant funds. We rehabilitated a total of 11 owner-occupied houses for LMI occupants during the fiscal year of April 1, 2009 through March 31, 2010. Under housing repair line item we use funds to pay inspectors for lead based paint work and the construction advisor for work write-ups, inspections and bid preparation. Lead-Based Paint is an item we take seriously. Each unit is inspected prior to construction, and again after construction is completed for clearance of Lead-Based Paint.

Housing was provided for five (5) low-moderate-income families. HOME funds were used for down payment and closing cost assistance.

Public Facilities: Resurface outside basketball courts and upgraded walking trail at South Sumter Gym (Census Tract 15), which is a LMA.

Youth employment benefited 49 students last summer. Twenty three (24) were from the Co-Op Program while twenty five (25) were from the Youth Corps program.

Fair Housing is evaluated. With the exception of two, the impediments are eliminated: Need for affordable rental properties that meet housing codes. Much of the affordable rental stock tends to be substandard, but the efforts of the City Code Enforcement Department have drastically improved the rental stock. The need for continuous enforcement of zoning ordinance throughout the City of Sumter..

Public Housing has elected out of Asset Management for 2010 because the regulatory restrictions were changed from 250 units to 400 units. The Authority, who owns and manages 327 apartments located in the City and County of Sumter, has elected some of the “best practices” of asset management without the confinement of multi family regulations, which do not apply to the central office structure of the agency. AMP I consists of 164 apartments at two individual sites Harmony Court and Friendship Apartments. AMP II consists of 163 apartments located on four sites: Hampton Manor, Rast Street, South Sumter and Pinewood Gardens. The benefits of asset management elected by the Authority will be the ability to bring management on site with a consistent schedule. Site offices are fully equipped and will have structured hours of on site operation. Applications now include the opportunity to select either site or first available.

The above represents general accomplishments. The remaining report identifies specifically what the Community Development Program accomplished in several general areas of upward mobility.

The needs of the homeless are with us constantly; however, several agencies in the 6-county area that comprise the Total Care for Homeless Coalition are competing for grants to operate programs that will benefit this population.

The City leverages resources in any way possible to provide opportunities for success and progress. The dollar goes further and relationships are fostered. The end result is more persons benefiting with fewer dollars being spent.

CITIZEN PARTICIPATION PLAN

City of Sumter
Community Development Department
As Amended 03/10/09

Beginning in 1994, the U. S. Department of Housing and Urban development (HUD) required the City of Sumter to develop a consolidated plan affecting all of its community planning and development and housing programs. This new plan replaced all individual application requirements with a single submission. The four programs affected by the consolidated plan are: Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Emergency Shelter Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA). As such, to incorporate the four programs within the Citizens Participation Plan, “CDBG Programs” are now referred to as “the Consolidated Plan Programs.”

The laws governing the grant programs established three basic goals. They are to:

- Provide decent housing
- Provide a suitable living environment, and
- Expand economic opportunities

Further, each of these goals must primarily benefit low- and very low-income persons.

The benefit of having a consolidated plan ensures a collaborative and comprehensive process to establish a unified vision for community development actions.

To insure that citizens are involved in (1) planning, (2) implementation, and (3) assessment of Consolidated Plan Programs, U.S. HUD requires a written plan to show how citizens will be involved in the three areas cited.

Community involvement in the Consolidated Plan Programs shall include, but is not limited to, public notices in the local newspapers for citizen participation, and the public hearings process.

Assessment of Performance – There will be a public notice to allow citizens and community organizations to assess activities and submit comments on all aspects of the Consolidated Plan Programs. This notice will be published in local newspapers at least 30 days prior to the start of planning for the next program year. Copies of the Annual Performance Report, Proposed Statements of Objectives, and Final Statements of Objectives will be distributed to all public libraries for public review. Copies and information concerning all activities will also be available at the Community Development Office located at 12 W. Liberty Street, Office H..

All comments submitted by citizens, along with the City’s responses and a summary of any action taken will be included in the Grantee Performance Report (GPR).

Public Hearings

The City will hold a minimum of two (2) public hearings during the fiscal year (April 1 – March 31). Announcements for the public hearing will be published in *The Item* at least seven (7) days

prior to the hearing. Notices will be prominently displayed in the non-legal section of the local newspaper.

The hearings will be held to address housing and community development needs and receive suggestions for proposed activities. Following the public hearing, a 30-day comment period will allow citizens and interested parties additional time to submit their concerns.

After the development of the CP plan, application for funding and prior to the submission of the application to the Department of Housing and Urban Development, a public hearing will be held to review and solicit public comment upon the proposed activities.

If ten (10%) percent or more of potential beneficiaries of the project are non-English speaking, provisions will be made at the appropriate public hearings for translation of comments and documents into the native language of the majority of non-English speaking residents present. It has been determined, however, that at present, less than ten (10%) percent of the City's residents are non-English speaking.

Soliciting Participation

The City will, to the extent determine necessary by its governing body, make direct efforts in soliciting the participation of the residents and other interested parties in the area(s) in which funds are to be expended. Methods may include, but are not limited to, request appropriate community leaders and other agencies to inform their constituents about the proposed use of funds; distributing notices in very-low and low-income neighborhoods, posting of notices at post offices and neighborhood businesses, radio and television announcements, South Sumter Resource Center, organized Neighborhood Groups, City of Sumter Housing Authority, HOPE Centers, as well as social service agencies.

Meetings

All public meetings and hearings concerning the CP plan program will be held at times and places convenient to city residents, particularly those who are potential beneficiaries. No meetings will be held before 6:00 p.m. on weekdays or 2:00 p.m. on Sundays. No meetings will begin after 8:30 p.m.

The location of such meetings will be selected to provide access for physically challenged persons, and held in a convenient location for actual beneficiaries, and be accessible to accommodate those citizens with special needs. Requests for special assistance should be made by calling 774-1649.

Provisions for Persons with Disabilities – Upon advance notification, appropriate provisions will be made to accommodate persons with mobility, visual or hearing impairments. Persons requiring said accommodations will be directed to contact the Community Development Office.

Housing And Community Development Needs

Prior to the development of the Consolidated Plan application for funds, the City will assess its housing and community development needs particularly those of very low and low-income persons. The citizens of the City of Sumter are encouraged to participate in the assessment

process and the realities of this Needs Assessment will be documented and presented to the citizens of the City at one or more advertised public hearings where citizens' comments will be considered.

Needs Assessment

At the public hearing(s) where the Needs Assessment is presented, the City will also present information concerning the funding, guidelines, and the range of activities that may be undertaken with such funds, particularly in relation to identified needs contained in the Needs Assessment.

Technical Assistance

The City will provide technical assistance to representatives of persons of very low and low income that request such assistance in developing proposals for funding. This assistance shall be limited to the provision of information concerning the CP program, and shall be provided on the condition that activities to be addressed by any such proposal are consistent with identified community development and housing needs, federal program guidelines, that funds are available for funding such activities as may be involved, and that the City Council give its approval for providing such technical assistance. The City will consider any proposals developed by representatives of very low to low income persons, following all the requirements of public participation; however, the determination to submit the proposal to the Department of Housing and Urban Development for funding consideration is the prerogative of the City, since the submission of the application requires approval by City Council.

Comments

The City will consider any comments or views of citizens received in writing, or orally at the public hearings, in preparing the final consolidated plan, amendment of the plan, or performance report. A summary of any comments or views not accepted and the reasons shall be attached to the final consolidated plan, amendment of the plan, or performance report. The City of Sumter will publish a summary of the proposed consolidated plan in *The Item* and copies will be made available at various public agencies throughout the city. A list of where the plan will be available will be identified in the summary.

Complaints/Grievances

The City will provide for a timely, written answer to written complaints and grievances concerning the program, generally within fifteen (15) working days after receipt of the written complaint. Grievances are to be delivered to the City Manager, who will then attempt to resolve the reason(s) for the complaint. If the complaint is not resolved to the satisfaction of the aggrieved party, an appeal to the City Council is the next step available to the party. Complaints or grievances including State law or policy, Federal program guidelines or regulations governing the CDBG program shall be directed to the Department of Housing and Urban Development for resolution. The City will then correct the grievance according to the direction of the Department of Housing and Urban Development. Complaints involving local law or program policies will be resolved at the local level. After the above described appeal process has been exhausted, the complaint may seek relief in the appropriate court of law.

Access To Records

Citizens will be provided with reasonable access to records concerning any projects undertaken with CDBG funds. These records are available for review at City Hall, 21 North Main Street, during normal business hours, upon the submission of the written request stating the reason for requesting access to such records. Confidential information normally protected under the State and Federal Freedom of Information laws may not be made available for public review; for example, information not normally available to the public concerning personal or business financial statements, earnings, or sources of income.

Performance Review

Upon completing the fiscal year projects, the City will conduct at least one public hearing to review performance and accomplishments before closing out the grant through the Department of Housing and Urban Development.

Use Of Plan

The City must follow this citizen participation plan until amended.

Criteria For Amendment To Consolidated Plan/Definition Of Substantial Deviation

The City Council will amend the plan when a substantial change in the actual activities, allocations, priorities, or method of distribution of funds is made to carry out an activity using funds from any program covered by the Consolidated Plan. Substantial change would include the elimination or addition of a program and/or to change the purpose, scope, location, or beneficiaries of an activity.

Substantial deviation requiring an amendment to the consolidated plan would be any individual or group of projects totaling more than 15% of the annual allocation. Public notices and called meetings will provide citizens reasonable notification and an opportunity to examine and submit comments on amendments. A period of not less than 30 days will be allowed to receive comments before any amendment is implemented.

Additional Requirements for End of Program Year Reporting

1. Narrative Statement Addressing the Following:

a. Assessment of Three-to-Five-Year Goals and Objectives

The City's vision is to increase affordable and economic development. During this reporting period there has been a significant accomplishment with affordable housing. Two (2) units were sold during this reporting period. The two units sold with the use of Santee-Lynches HOME funds. The City used Program funds for down payment and closing cost assistance.

The cost of construction averages about \$89,000.00 per unit. The construction cost was off-set some what by lower interest rates, thereby not greatly affecting monthly mortgage payments. As interest rates rises the cost of housing rises.

The elderly, disabled, handicapped and all race and ethnic minorities are afforded an equal opportunity to purchase a home.

b. Affirmatively Furthering Fair Housing

In compliance with 24 CFR 91.520(a) City staff is working through the Fair Housing Task Force to rid the city of the last two Impediments:

Number 5: Zoning Ordinances.

The City adopted a Property Maintenance Code which gives additional guidance to property owners and provides penalties for violations. In its current form there is a duty to the advisement of a 30-day notice of any substandard citing. Such notice is posted with property title in the Courthouse. Property owners will have a duty to repair property before sale or follow through with any prior citing. Sale will be subject to repair within time allotted. The Fair Housing Task Force is working closely with the Codes Enforcement Department to accomplish this.

The City Council also passed an ordinance that is called an Appearance Code. The code does require that property owner's keep their property is in good appearance at all times. Landlords, however, are not included in this group in that if they rent, the person residing in the property is required to keep the appearance up to par.

The City hired additional Codes Enforcement Officers. Part of their work involves issuing citations for property not being in a good state of appearance from the outside.

Number 8: Need for affordable rental properties that meet housing codes. Much of the affordable rental stock tends to be substandard.

The City in partnership with the Housing Authority is continually working this issue as funding becomes available. Due to the in foreclosures in the City, the City in partnership with the Housing Authority has identified the need for additional affordable housing in the Sumter Community. The Authority has applied for and received funding through a partnership of Neighborhood Stabilization Program in the amount of \$1,700,000.00 for acquisition of foreclosures and rehabilitating for affordable rentals. All partners are in the process of purchasing foreclosed homes, and currently have five units out for bid for rehabilitation, with six currently under contract. The Sumter community should benefit from 15 to 18 foreclosed homes being converted to rental properties.

The Fair Housing Task Force partnered up with the Sumter Board of Realtors and Local Housing Providers to inform the public, low-moderate-income persons, especially, about Predatory Lending practices and affordable housing opportunities. To celebrate Fair Housing Month and the 18th Anniversary of the HOME Program the City put on a Housing Seminar with emphasis on *Available Housing Opportunities in the City and County*. Rural Development also participated in this event. Many persons in attendance wanted and needed their information because not all persons desire to live inside the City Limits.

Local housing providers presented their programs visually and verbally. Display tables provided an opportunity for attendees to gain access to information about banking, finance and affordable housing. Homeless information was provided by Wateree Community Actions, Inc. Trans Aid Program Coordinator. They explained in detail how the program works and where some of the units are located in the four counties the agency serves. This was valuable information for Service Workers. They can often use the information for referrals.

c. Affordable Housing

New construction of single family houses inside the city limits for low-moderate-income citizens is increasing. Two (2) houses were built and sold during this reporting period. The low interest rates during the past couple of years have been in the favor of the buyers, although rates have flocculated recently due to the high rate of foreclosures. Gap financing, using HOME funds, has provided an opportunity for many persons to afford housing by receiving deferred loans. Additionally, the City provided down payment assistance of \$10,000 each, for **five (5)** additional households located within the City Limits, using Santee-Lynches HOME Revolving Program Funds.

The units were sold to persons who completed the city's homebuyer training program. The program encompasses consumer credit counseling, maintenance of the unit and budgeting. It cost \$177,620.00 for construction of the two units the City built. Funding came from Santee-Lynches HOME money.

Eleven (11) families benefited from the housing repair program during this reporting period. These units were completed by the end of March 2010. All units were repaired with the use of CDBG, CDBG-R and State Housing Trust Fund money. Applicants must be at 50% or below the HUD Income Limits Scale to participate when using State Housing Trust Funds.

The City exceeded its target of 6 repairs this year. Next year the City projection is set at 6 repairs.

Housing Development Progress -- The city did not reach its target of five affordable houses per year projected in its Five Year Consolidated Plan developed in 2005. The city will strive to attain the target of affordable houses per year during the duration of the current Five-Year Consolidated Plan period. The current Consolidated Plan has a more realistic projection of two affordable housing developments, than the previous Five-Year Consolidated Plan of 2005.

Rental housing owned by the City of Sumter **Housing Authority** in 2009 expects completion of seven hundred thousand in ARRA stimulus funds, combined with Capital Fund grants for 2008 and 2009 providing approximately \$1,400,000.00 in upgrades by September 2010. It is the goal of this Authority to provide quality housing. The intent of the pending renovations will allow the Authority to install energy efficient equipment and to continue the upgrade to the capital investment of the properties. In doing so they have stayed in compliance with Section 3 of the Housing and Urban Development Act of 1968, Employment Opportunities for Low-or Very-Low-Income Persons in compliance with regulation 24 CFR Part 135.

Worse case needs are the affordability and the availability of rental units publicly and privately. The Housing Authority of the City of Sumter is currently pursuing the alignment of "Project based vouchers". This goal would dedicate vouchers to dedicated properties such as tax credit properties and houses purchased through the Neighborhood Stabilization funds by the Authority. Project based vouchers has been defined since the 2008 Annual Plan; this will enhance the Authority's goal of removing "older" mobile homes from the voucher program. The Authority will also benefit from the five three bedroom houses from the Neighborhood Stabilization Program funded for acquisition, rehabilitation and rental in the upcoming months.

Transportation needs in the rural areas of Sumter County have influenced the ability to provide housing. Townships like Pinewood, Wedgefield, Maysville and Lynchburg do not have supporting transportation routes through the local transit authority thereby reducing the area of selection of housing opportunities.

Housing Choice Vouchers is rental subsidy to Private Citizens who offer their property for rent through the City of Sumter Housing Authority to accommodate Section 8 and other programs. These units are inspected periodically and upgrades are done to the standard of the Authority. The Authority experienced budget shortfall in 2009 with a budget rebound in 2010; however the difficulty of this is anticipating the time and man hours it takes to bring applicants on the program including updates, verifications, issuance of vouchers, locating the homes, testing affordability, inspection of the unit and approving initial occupancy. The Authority currently is in preparation of accepting applications for the Voucher program.

The implementation of federally mandated community service will have a great impact on the unit turnaround for fiscal year 2010. The Authority is currently addressing non-renewal of leases for Public Housing clients who have not performed the federal requirement of 8 hours per

month if they are (a) non-elderly, (b) not employed, (c) not disabled “as defined” by social security, (d) not a student, or (e) not caring for a disabled household member. This federal requirement prevents families from being determined eligible for other Housing subsidies.

The Housing Authority of Sumter had to select priorities to manage the Public Housing Authority with ARRA stimulus grant and Neighborhood Stabilization Grant awards which delayed the process of creating a 501(c) 3 non-profit. The Authority also completed a computer conversion which will allow the Authority the capability of managing the application process for our 501(c) 3 in 2011. Once we are able to achieve the non-profit status, the Authority anticipates pursuing status of CHDO Community Housing Development Organization, allowing the Authority to apply for HOME funds through the State.

Housing Repair is a very important part of the housing initiative for the city. Improving and maintaining current housing stock is just as important as new housing development. Many of our residents want to stay in their current neighborhoods. City staff successfully renovated 11 houses at a cost of \$166,395.00. The plan is to continue the housing repair program so that persons living in older homes in older neighborhoods can stay in their neighborhood and benefit from decent, safe, sanitary and affordable housing. To make the housing repair program affordable the city makes the repairs at no cost to the homeowner. The grants come from City CDBG funds, CDBG-R and State Housing Trust Fund. All housing repair projects were within the NRSA and the EZ.

Assistance to local Non-Profit –The City assisted non-profit agencies by having them refer their LMI clients to the City for any program the City offers.

Homeless and emergency assistance is provided by Alston Wilkes Society (Sumter Office), United Ministries, Wateree Community Actions, Inc., Christian Charities, Trinity Place and the Salvation Army. These programs provide funds for food and shelter for persons who are homeless or close to becoming homeless. The elderly and persons with disabilities, those who test positive for HIV/AIDS are included in these service opportunities.

The **Samaritan House** is a homeless shelter that provides up to 3 nights stay for homeless persons. The stay can be extended provided an extension is requested and granted. The YWCA has a **homeless shelter for women** and children. Housing is provided as well as job skills and job referrals. Some of the housing is provided through the Housing Authority’s Section 8 program. When possible these women are also encouraged to participate in the FSSP.

d. Continuum of Care Narrative

Through the six-county Homeless Coalition the City of Sumter partners with other agencies to make certain homeless families and individuals are provided for through grants from HUD via the Super NOFA.

FUND ALLOCATION FOR 2009, TOTAL CARE FOR THE HOMELESS COALITION (TCHC)

Priority	Type	Organization	Project Name	Amount
RENEWALS				
1	SHP/TH	WECC	WECC Transitional	\$ 128,041.00
2	SHP / PH	Home Alliance, Inc.	Alliance Inn	\$ 98,650.00
3	SHP/PH	Home Alliance Rent	Alliance Inn	\$ 23,332.00
4	SHP / PH	Home Alliance, Inc.	Balsam Place I	\$ 68,606.00
5	SHP / TH	WCAI	Trans-Aid	\$122,550.00
6	SHP / PH	Any Length	Any Length VI	\$ 78,746.00
7	SHP / HMIS	Home Alliance, Inc.	HMIS	\$ 44,800.00
8	S+C/SRA	Housing Authority	MBHA Shelter	214,476.00
TOTAL RENEWALS:				\$ 779,181.00
SUMMARY				
TOTAL NEW PROJECT:				0
TOTAL RENEWALS:				\$779,181.00

All

Grantees and applicants are members of the Total Care Homeless Coalition for the 6-county area.

Wateree Community Actions, Inc. Trans Aid Program reports that they provided services to 5 families during this reporting period. They provided a turn key approach to homelessness by providing housing, education, counseling, job referral, etc., so that clients will have all needed services that will cause them not to return to their former state of homelessness.

Persons living on the streets were assisted by the Samaritan House, a homeless shelter located on Oakland Avenue, with limited stay – 3 nights. They get a mid day meal at the Soup Kitchen located on the south side of town, housed at the Emmanuel United Methodist Church, 421 South Main Street @ Bee Street. The Soup Kitchen is opened seven days a week. Hot meals are served five days. Lunch with sandwich, fruit and beverage is served on Saturday and Sunday.

A ministry for the homeless is in operation on Sunday afternoon at 3:30pm. A group of volunteers bring a hot meal to the Gazebo located off Magnolia Street. These volunteers have a bible study and serve the meal in a loving outside atmosphere. Their ministry is unique in that it is outside winter and summer regardless of weather condition. People from the street feel very comfortable participating in this ministry. This group has formed a bond and they take each other as family.

In concluding this narrative, Wateree Community Actions is the only local agency that has a turn key homeless initiative in Sumter. This, however, does not begin to serve the need of the community.

United Ministries of Sumter County continues to provide assistance to homeless persons and to others to prevent homelessness. They provide assistance with rent, mortgage, utility, medical, hotel/motel accommodation and food and clothing, along with counseling.

e. Other Actions

Obstacles to meeting underserved needs continues to include the need for an agency or organization that provides assistance to an almost unidentified population: persons who are under or unemployed, lack skills to market with potential employers, and who also need medical care with follow-up as well as housing. These persons often feel left completely out off the system and are also alienated from family and friends.

Churches do not know of them because they do not align themselves with the church community. A Street Ministry might be a good idea. There was such a ministry in NYC some years ago called Skid Row. Ordained ministers took to the street by day and by night. They became friends with the street people and provided the necessary services and referrals for them to make a change in the way they thought and the way they lived. These ministers dressed like the street people and talked their talk. They gain confidence in the ministers and responded to them positively. We do not have such an initiative here in Sumter or in the surrounding area.

In **fostering and maintaining affordable housing** the city provides grants to persons who qualify for housing repair. These repairs bring the house up to a safe, decent and sanitary standard. Due to limited funding houses are left with work that still needs to be done.

The city leveraged funds with State Housing Trust Fund and CDBG. The city eliminates barriers to affordable housings by providing subsidies with HOME funds and down payment and closing cost assistance with CDBG funds. Progress Energy (formerly CP&L) provided a small grant to each homebuyer.

Overcome gaps in institutional structures and enhance coordination is related, in part to Public Policy or the lack thereof. For instance there are services to homeless individuals and families. Other than Wateree CAA Trans Aid Program , persons are assisted with little or no follow-up. A year to 18 months later these same persons need assistance again partly because they do not have the know-how and skills to manage properly to avoid falling into the same situation over and over again. Following these beneficiaries into self sufficiency with periodic check-ups along the way and even into the future on a less frequent basis is needed to avoid relapses. If there were a policy to provide assistance with frequent follow-up to avoid repeats, the programs would be successful with long term benefits. This would make room for new applicants as apposed to repeat applicants receiving services over and over again. This gap needs to be closed. Closing this gap will require coordinating with local

agencies that provide services and coming up with policies on how to better provide these needed services with the necessary follow-up.

Improvement in public housing and residents' initiatives are ongoing with the City of Sumter Housing Authority. That agency has a Resident Initiatives Coordinator who also carries the title of Self Sufficiency Coordinator. She works closely with the residents to provide activities at the housing complexes for adults and children while at the same time providing an opportunity for adults to register for the Family Self Sufficiency Program. The program has 17 active persons listed who have agreed to work towards self sufficiency within a certain period of time, usually five years. There were 33 persons initially; of the initial participants, five have become homeowners. Some left the program since its inception due to transfers and dropouts.

Improvements are made to public housing as the director makes upgrades to the units. The Authority has completed HVAC Installation, currently addressing cabinets, electrical and water heaters. The upgrades are continuing.

Evaluate and reduce lead-based paint hazards are an ongoing effort by the city through the housing repair program. The city provided initial inspections on all units built before 1978 that were scheduled for repair and the necessary encapsulation or other remedy upon recommendation of the lead inspector.

Lead-Based Paint Training information is provided to contractors who need Lead Supervisors training as well as Lead Workers training. They must go to a Training Facility, as they offer the training at a cost. The detailed information is provided each contractor that is registered with the City.

Ensure compliance with program and comprehensive planning requirements is ongoing. Program compliance is a major concern of this department. Efforts are made to understand what is required of all programs and projects as they are implemented. To avoid scattered or disjointed planning, the staff maintains a relationship with the City/County Planning Director so that those plans are enveloped into the Community Development programs and projects as well as projections for future operations. The new Consolidated Plan encompasses many of the plans that are part of the City of Sumter Comprehensive Plan for the period 1999-2020. Major elements of this plan are population, housing and economic development.

Comprehensive planning is part of the daily work of this department. Planning is done yearly based upon the existing Five-Year Consolidated Plan submitted in 2005. Overall comprehensive planning is the work of the City/County Planning Office. The Planning Office makes plans for the City and County governments on a daily basis. Codes and Ordinances as well as local laws are developed and executed out of the Planning Office, through City and County Councils.

Fair Housing and Equal Opportunity are woven into the entire planning process so that all citizens will have equal access to programs and services.

Reduce the number of persons living below the poverty level. This is an awesome task. Training and education is accomplished through the Adult Education Department of both School Districts. They offer basic reading and writing as well as the GED training and preparation for a High School Diploma. Additional training is provided in the areas of Computer Skills at all levels, from basic to advance. Teacher Certification classes are also offered by the Adult Education Department. The Literacy Program is a part of Adult Education. This program teaches English as a second language along with other pertinent classes.

The Technical College and the two 4-year colleges have programs that prepare individuals for upward mobility. As persons avail themselves to training and education their opportunity for living above the poverty level is greater. The initiative, however, must come from the person who is the victim of poverty. Children are assisted when they are employed in our Summer Youth Employment Programs. They have the opportunity to earn money for needed items that include school supplies and clothes. Some students use their money to help parents with household bills.

Contractors who build houses and do housing repairs are encouraged to comply with Section 3 of the Housing and Urban Development Act of 1968, Employment Opportunities for Low- or Very-Low-Income Persons, and with its implementing regulation at 24 CFR Part 135. Some students from Youth Build participate with contractors in the housing repair program. The City is supporting the Youth Build application that Sumter County plans to submit.

Seniors who are at least 55 years old are referred to Santee-Lynches Council of Governments to participate in the Title V Older American Act of 1965 Title V Section that established the Senior Community Service Employment Program (SCSEP). The program accommodates persons who make low retirement incomes. Work assignments increase the income by a large enough margin that they do not live below the poverty level. Some of the job assignments lead to permanent work, although it is often part-time job.

During the orientation and training of students for the Summer Youth Employment Co-Op Program staff makes a strong point of letting students know that they can decide now how they will spend their life in the future. Summer jobs can be the start of a career that can build into a livelihood. We often use the example of the KFC's Executive who has helped with the orientation. He started working at KFC when he was in high school. He worked during college breaks. After graduation he came back into a management training slot at KFC. Now he owns three KFCs and is Vice President for all Kentucky Fried Chickens and Arby's in the 6-county area.

This is an example of how persons can be elevated above the poverty level, thereby reducing the number of persons living below the poverty level. It is a slow process.

Another example is the Family Self Sufficiency Program at the Housing Authority. These participants receive training and get help with their finances. Gradually they learn how to

leave Public Housing. Their income increases with new initiatives, information and training, and they live above the poverty level.

f. Leveraging Resources

The City leverages resources through partnerships with funding sources such as State Housing Trust Fund, and CDBG funds as well as State Housing HOME Funds and Santee Lynches Council of Governments HOME Funds. These monies are used for housing repair and new housing development.

Other private and public resources are tapped to address needs identified in the Consolidated Plan such as local banks, service agencies, Fannie Mae, Freddie Mac, Total Care for Homeless Coalition for the six county area, Sumter Housing Authority, Sumter Board of Realtors, Churches, Schools, Consumer Credit Counseling, and other service organizations. These partnerships provide easy access to services for Low-Moderate-Income citizens.

The Banks provide mortgage loans for home buyers. HOME funds close the gap with deferred loans to homebuyers to make the buying process possible. Fannie Mae and others buys these loans from our local banks thereby freeing up cash for new loans.

Partnerships with State Housing Finance & Development Authority Trust funds, and CDBG funds are leveraged to bring housing repairs to a higher standard using more funds and reaching more people who need housing repair.

The Summer Youth Employment Co-Op Program is successful because local businesses leveraged their funds with CDBG funds to make the program work. The partnership with local businesses is due partly to the Chamber of Commerce agreeing to market the summer program for free in the late winter edition of their newsletter.

g. Citizen Comments

The CAPER was on display in the Community Development Office from June 1 -June 30, 2010. A Public Hearing was held June 1, 2010.

There were no comments during the review period. There were no comments at the Public Hearing..

h. Self-Evaluation

Are activities and strategies making an impact on identified needs?

Yes.

What indicators that would best describe the results?

- **Youth employment** program that provides employment opportunities for students ages 14 through high school between the two programs – Youth CORPS and Youth Employment Co-Op Program.

Some employers keep the students after the program ends. This provides an opportunity for students to work around their school schedule and on weekends. Students' salaries are paid for exclusively by the employers after the summer program ends. The year round program ended seven years ago when CDBG funds were reduced. Four students became a full-time employee after graduating from high school during this reporting period.

- **Housing repair** program that has provided many residents with decent, safe and sanitary housing without having a financial burden placed on them for paying back loans. All of the housing repair programs are accomplished with grants from leveraging resources among CDBG and one other grantor
- Through the **Demolition** program we demolished 33 structures. All of them were either in the NRSA or the EZ.
- **Drainage project** was accomplished in a LMA during this fiscal year.
- **Historic preservation** through the Downtown Revitalization effort, eighteen (18) buildings received face lifts through the Façade Grant Program. Business owners/managers contribute to the cost of these repairs.
- **Public facilities** improved at a local playgrounds and park to enhance the quality of life for children and families in a LMA.
- Sewer improvement for residents who needed sewer tap and sewer line installed or repair.
- Street paving of most streets in the city was accomplished more than 6 years ago, but the City paved an extension of a street in program year 2008.

What barriers may have a negative impact on fulfilling the strategies and overall vision?

Other than recent plant closings that caused more than 2,885 people to be unemployed within the last 4 years, there are not many known and/or identifiable barriers or negative impact on fulfilling the strategies and the overall vision – affordable housing and economic opportunity.

What is the status of grant programs?

N/A

Are any activities or types of activities falling behind schedule? No

The Section 108 Loan Guarantee Report:

HUD 108 PROGRESS UPDATE
September 7, 2010

The HUD 108 Loan (B-01-MC-45) has been completed and all of the monies disbursed. The loan was used for the renovation of three historic buildings that comprise a new restaurant known as Hamptons. It is located at 2, 4 & 6 West Hampton Ave. The total cost of the property acquisition and renovation was 1,433,000 of which \$833,000 was financed through the HUD 108 loan. The project is complete and the restaurant has been in operation since November, 2008.

2. All Grantees Receiving CDBG Entitlement Funds Must Submit a Narrative Statement Addressing the Following Issues:

- a. In assessing the relationship of the use of CDBG funds to the priorities, needs, goals and specific objectives identified in the Consolidated Plan, the City of Sumter implemented and executed the following projects during the reporting period.

2009-2010 CDBG Budget
City of Sumter
Community Development Department
Sumter, SC 29150

HUD Allocation for period April 1, 2009-March 31, 2010	\$376,402.00
Public Service Cap (15%)	\$ 56,460.30
Administration Cap (20%)	\$ 75,280.40

Name of Project	Amount	Matrix Code	Regulation Citation	National Objective
Administration	\$ 75,280.00	21A	570.206	----
Demolition	\$ 20,000.00	04	570.201 (D)	SBS
Historic Preservation	\$ 36,000.00	16B	570.202 (D)	SBA
Public Facilities	\$ 30,000.00	03	570.201 (C)	LMA
Housing Repair	\$ 100,000.00	14A	570.202	LMH
Paving	\$ 40,000.00	03K	570.201 (C)	LMA
Drainage	\$ 35,000.00	03I	570.201(C)	LMA
Fair Housing	\$ 500.00	05J	570.201(E)	LMC*
Youth Employment	<u>\$ 39,622.00</u>	05D	570.201 (E)	LMC*
Total	\$ 376,402.00			

*Public Service

LMA – Low-to-Moderate Area
 LMC – Low-to-Moderate Clientele
 LMH – Low-to Moderate Housing
 SBA – Slum/Blight Area
 SBS – Slum/Blight Spot

b. **Describe the nature of and reasons for any changes in program objectives and indications as to how the jurisdiction would change its programs as a result of its experiences.**

There are no proposed, significant changes.

c. **Assess grantee efforts in carrying out the planned actions described in its Action Plan as part of the grantee's certifications that it is following a current HUD-approved Consolidated Plan...**

(1) The grantee pursued all resources it said it would in the Consolidated Plan. This is referenced earlier in this report under Public Housing Initiatives and Leveraging of Resources. (2) The grantee supported efforts by other service agencies by providing letters of support, supplemental funding, and working with agencies to advance their programs. (3) The grantee did not hinder the implementation of the Consolidated Plan by any action or willful inaction.

d. **If grantee funds are not used exclusively for the three national objectives, or if the grantee did not comply with the overall benefit certification, the narrative explanation must be included...**

The City used its funds to meet the national objectives.

e. **If any activities specified for the program year involve acquisition, rehabilitation or demolition of occupied real property, a narrative must be submitted that identifies the activities and that describes...**

N/A

f. **If during the program year there were economic development activities undertaken where jobs were made available to low- or moderate-income persons but were not taken by them, then...**

The City does have a **HUD-Approved Neighborhood Revitalization Strategy Area**. The Empowerment Zone built a *Farmers' Market*, located across from Bracey Plaza and adjacent to the South Sumter Resource Center. The market continues to provide opportunities for farmers to bring their goods to sell to the public without acquiring a business license. Farmers only need to register at the EZ office.

All housing repair projects are in the Neighborhood Revitalization Strategy Area (NRSA) and EZ. All 33 demolition projects were either in the NRSA or EZ.

The City will continue to push for economic development in the NRSA by partnering with the Chamber of Commerce and other local agencies to market the NRSA to businesses and developers. Also, the City strategy is to continue to improve the NRSA by providing a facelift with Façade Grants, paving streets, improve lighting, increase law enforcement

presents to provide security, plugging pot holes, cleaning up or demolish blight and slum areas, adult education assistance programs, job skills programs, providing a youth employment program and by marketing the tax credit incentives available in parts of the NRSA.

Following is The Empowerment Zone Report:

Transportation Center (James E Clyburn Intermodal Transportation Center)

Renovations have been completed, the Transportation Center open the spring of 2008.

Downtown Loan Program

No activity

Neighborhood Loan Program

No activity

Façade Grants

No activity

Housing Redevelopment

No activity

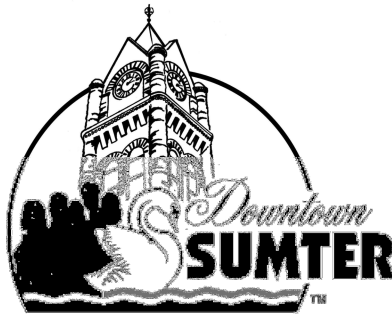
Sumter Technology Center

Central Carolina has relocated the majority of their Continuing Education program into the newly renovated old Federal Building. Additional funding was being sought by the City and Central Carolina for relocation of their Allied Health program to the Old Western Auto Building. Funding was received from the State and Central Carolina and the building is over 75 - 80% completed and should be occupied by next spring.

South Sumter Farmers' Market

Local small farmers are given the opportunity to sell fresh produce at a centralized location.

Following is the Downtown Façade Grant Program Report



**ANNUAL REPORT
Downtown Façade Grant Program
For The Period for 4/1/09-3/31/10**

For the past five years the Downtown Façade Grant program has been a competitive grant process, open for all property owners in the Central Business District to apply. A committee of seven people reviewed the applications and selected those projects felt most deserving based on available funds. Through this program 47 buildings have received exterior facelifts to their front and in some cases rear facades. The program also provides for up to \$500 per business towards the purchase of a new sign that meets the historical design guidelines of the historic district.

Façade Awards for 2009

APPLICANT	ADDRESS	TOTAL PROJECT	AMOUNT REQUESTED	AMOUNT GIVEN
Coley Andrews	116 N. Main St.	\$1,500	\$1,000	\$ 750
Johnny Cooke	122-126 S. Main St.	\$6,040	\$4,040	\$3000
Hamptns/Greg Thompson	4 W. Hampton St.	\$500,000	\$10,000	\$10,000
James Harris/ Igreta Ragin	33A S. Sumter St.	\$13,820	\$7,001	\$6,900
Calvin Hastie	7 E. Hampton St.	\$1,988	\$1,288	\$950
Holladay Manor/SunStarr Real Estate	105 S. Sumter St.	\$78,561	\$10,000	0
James Formal Wear	8 W. Hampton St.	\$1,245	\$623	\$623.00
Ronetta Moses	134 S. Main St.	\$6,313	\$4,735	\$3200.00
Jimmy Saunders	10 S. Main St.	\$10,139	\$6,739	\$5000
Queen's Fashions	13 N. Main	\$54000	\$5000	\$5000
TOTALS		\$673606	\$50,426	\$35,423

Sign Grant Projects:

NY Hi-Style	17 N. Main	\$459.00
5 th Avenue Style	5 N. Main	\$459.00
Hastie Law Firm	7 E. Hampton	\$500.00
Serendipity	20 W. Liberty	\$475.00
Secrets	118 S. Sumter	\$433.60
Five Star Beauty Culture Center	33 S. Sumter	\$459.20
My Favorite Things	12 W. Liberty	\$299.80

Total: **\$3085.60**

2. All Grantees Receiving HOME Funds Must Submit the Following Narrative Information:

a. HOME Funds – these funds come to the City through Santee Lynches Council of Governments. They have a HOME Consortium. The Consortium has a set-aside for CHDOs and Program Money for the City’s Entitlement Program.

The CHDO uses HOME funds for subsidy to close the gap between what the homebuyer can afford and the cost of the house. The subsidy can be as high as \$25,000. CDBG funds, as reported earlier, are used for down payment and closing cost assistance. This amount can go as high as \$3,000. Lots are purchased with program funds when necessary. The purchase price is based on the appraised value.

b. N/A

c. N/A

d. N/A

4. Requirement for Grantees receiving HOPWA Funds...

N/A

5. Requirements for Grantees Receiving ESG Funds

N/A

6. Public Participation Requirements

This document was on display inside the Community Development Department from June 1 to June 30, 2010.

There were no citizens’ comments.

The Public Hearing was held June 1, 2010, at 6:00 in the evening. The Notice to The Public was released through *The Item*, a local newspaper, on May 19, 2010, in the non-legal section.